# COUNTY OF REAGAN Annual Financial Report Year Ended September 30, 2024

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FINANCIAL SECTION



A Limited Liability Partnership

Michael E. Oliphant, CPA Wayne Barr, CPA Cathryn A. Pitcock, CPA Megan Solsbery, CPA

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# INDEPENDENT AUDITOR'S REPORT

The Honorable County Judge and Commissioners' Court County of Reagan P.O. Box 100 Big Lake, TX 76932-0100

### **Report on the Audit of the Financial Statements**

### **Opinions**

We have audited the accompanying modified cash basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the County of Reagan, Texas, as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the County of Reagan, Texas, as of September 30, 2024, and the respective changes in modified cash basis financial position for the year then ended in accordance with the modified cash basis of accounting described in Section I., Note C.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County of Reagan, Texas, and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matters**

## Basis of Accounting

We draw attention to Section I., Note C. of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

## New Accounting Standard

The County adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 100, Accounting Changes and Error Corrections-an amendment of GASB Statement No. 62, described in Note I., I. to the financial statements. Our opinion is not modified with respect to this matter.

The Honorable County Judge and Commissioners' Court Page 2

## **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in Section I., Note C., and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County of Reagan's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County of Reagan's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County of Reagan's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Supplementary Information

The management's discussion and analysis, budgetary comparison information, and net pension liability and contributions information for the Texas County & District Retirement System are presented to supplement the basic financial statements. We have applied certain limited procedures to the supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The Honorable County Judge and Commissioners' Court Page 3

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 28, 2025, on our consideration of the County of Reagan's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County of Reagan's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County of Reagan's internal control over financial reporting and compliance.

Eckert & Company, LLP

February 28, 2025

# **REAGAN COUNTY COMMISSIONERS' COURT**

*Mike Vargas* Precinct # 1

# Reagan County Courthouse PO Box 100 Big Lake, Texas 76932

*Tommy Holt* Precinct # 3

*Tim Sellman* Precinct # 2 *Jim O'Bryan* County Judge *Mary Loftin* Precinct # 4

# MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of the County of Reagan's financial performance provides an overview of the County's financial activities for the year ended September 30, 2024, within the limitations of the County's modified cash basis of accounting. It should be read in conjunction with the County's basic financial statements and independent auditor's report.

## Financial Highlights - Modified Cash Basis of Accounting

The County's assets exceeded its liabilities at the end of the current year by \$79,496,683 (net position). Of this amount, \$50,103,994 (unrestricted) may be used to meet the County's ongoing obligations.

The County's total net position increased by \$8,851,353 or 13%. This amount consists of a \$8,431,394 increase attributable to current year operations and a \$419,959 increase attributable to prior period adjustments as described in Note IV., D. to the financial statements. The County's statement of activities shows total revenues of \$23,015,461 and total expenses of \$14,584,067.

The total fund balance of the General Fund is \$47,067,786 which is an increase of \$8,499,197 or 22% compared to the prior year.

## **Overview of the Financial Statements**

The County's financial statements are presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the County's modified cash basis of accounting.

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements consist of government-wide financial statements, fund financial statements, and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

**Government-Wide Financial Statements** - The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the County's assets and liabilities resulting from the use of the modified cash basis of accounting, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

# **Overview of the Financial Statements - Continued**

The statement of activities presents information showing how the County's net position changed during the current year while keeping in mind the limitations of the modified cash basis of accounting.

The governmental activities of the County include public transportation through roads and bridges, judicial, public safety, corrections and rehabilitation, public health and welfare, and culture and recreation, as well as general administrative and support services.

The County has no component units.

**Fund Financial Statements** - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds.

*Governmental Funds* - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the current year.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet - modified cash basis and the governmental fund statement of revenues, expenditures, and changes in fund balances - modified cash basis provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Information is presented separately in the governmental fund balance sheet - modified cash basis and in the governmental fund statement of revenues, expenditures, and changes in fund balances - modified cash basis for the General Fund, the Road and Bridge Fund, and the Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) Fund, all of which are considered to be major funds. Data from other governmental funds are combined into a single, aggregated presentation.

The County adopts a budget for its General Fund and Special Revenue Funds.

*Fiduciary Funds* - Fiduciary funds are used to account for assets which are held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments, or other County funds. The County's fiduciary funds are custodial funds. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's programs.

**Notes to the Financial Statements** - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

## **Government-Wide Financial Analysis**

Net Position - A summary of the County's net position is presented below:

# NET POSITION - MODIFIED CASH BASIS

	Governmental Activities			
	Septem	ıber 30,		
	2024	2023		
Current and Other Assets Capital Assets	\$ 50,868,791 28,750,012	\$ 45,347,545 25,791,904		
Total Assets	\$ 79,618,803	\$ 71,139,449		
Liabilities	\$ 122,120	\$ 494,119		
Net Position				
Net Investment in Capital Assets	\$ 28,750,012	\$ 25,791,904		
Restricted	642,677	572,079		
Unrestricted	50,103,994	44,281,347		
Total Net Position	\$ 79,496,683	\$ 70,645,330		

A large portion of the County's net position resulting from modified cash basis transactions (\$28,750,012) reflects the County's investment in capital assets. These assets are not available for future spending. An additional portion of the County's net position (\$642,677) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (\$50,103,994) may be used to meet the County's ongoing obligations.

# Government-Wide Financial Analysis - Continued

**Governmental Activities** - Governmental activities increased the County's net position resulting from modified cash basis transactions by \$8,431,394 and \$9,945,305 for the fiscal years ended September 30, 2024 and 2023, respectively. Key elements of these increases are as follows:

	Governmental Activities			
	Year Ended September 30,			
	2024	2023		
Revenues				
Program Revenues				
Charges for Services	\$ 1,743,989	\$ 1,688,743		
Operating Grants and Contributions	130,638	460,324		
Capital Grants and Contributions	909,357	3,118,036		
General Revenues				
Maintenance and Operations Taxes	12,069,893	11,619,642		
Sales Taxes	4,836,110	3,576,580		
Investment Earnings	2,674,564	1,834,468		
Other Revenues	650,910	590,248		
Total Revenues	\$ 23,015,461	\$ 22,888,041		
Expenses				
General Government	\$ 4,085,482	\$ 3,199,467		
Roads and Bridges	2,553,361	2,666,460		
Justice System	1,296,918	1,170,443		
Public Safety	4,604,098	4,219,474		
Corrections and Rehabilitation	1,111,619	993,753		
Public Health and Welfare	108,749	120,355		
Culture and Recreation	823,840	572,784		
Total Expenses	\$ 14,584,067	\$ 12,942,736		
Change in Net Position	\$ 8,431,394	\$ 9,945,305		
Net Position - Beginning	70,645,330	60,700,025		
Adjustments and Restatements	419,959	0		
Net Position - Ending	\$ 79,496,683	\$ 70,645,330		

# CHANGES IN NET POSITION - MODIFIED CASH BASIS

# Financial Analysis of the County's Funds

The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental Funds* - The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. The unassigned fund balance may serve as a useful measure of the County's net resources available for spending at the end of the current year within the limitations of the County's modified cash basis of accounting.

The County's governmental funds reported combined ending fund balances on the modified cash basis of accounting of \$50,746,671, an increase of \$5,893,245 or 13% in comparison with the prior year. These fund balances are reported in various governmental funds as follows:

General Fund \$47,067,786. All of this balance is unassigned.

Road and Bridge Fund \$2,888,442. This balance is committed to roads and bridges.

Special Revenue Funds \$790,443. Of this balance \$642,677 is restricted by legislation, \$73,951 is committed to the airport, and \$73,815 is committed to special programs.

# **General Fund Budget**

The original budget was \$17,802,473 and final amended budget for the General Fund was \$18,065,064 which represents a \$262,591 increase in appropriations. Variances between the original budget and the final amended budget are shown on page 35 in the other information section of the audit report.

The County has adopted a budget for the General Fund in the amount of \$22,247,131 for the fiscal year 2025, which is an increase of \$4,182,067 from the fiscal year 2024.

## **Capital Assets and Debt - Modified Cash Basis**

*Capital Assets* - Financial statement footnote III., D. discloses the County's capital asset activity for the year ended September 30, 2024.

Long-Term Debt - The County had no long-term debt outstanding.

## **Requests for Information**

The financial report is designed to provide a general overview of the County's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: Jim O'Bryan, County Judge, County of Reagan, P.O. Box 100, Big Lake, TX 76932-0100.

Basic Financial Statements

# COUNTY OF REAGAN STATEMENT OF NET POSITION - MODIFIED CASH BASIS SEPTEMBER 30, 2024

	Primary Government
	Governmental Activities
ASSETS	
Cash and Cash Equivalents Due from State Capital Assets:	\$ 50,560,829 307,962
Land Infrastructure, Net Buildings and Improvements, Net Machinery and Equipment, Net Construction in Progress	160,667 22,442,708 3,005,726 3,133,771 7,140
Total Assets	79,618,803
LIABILITIES	
Unearned Revenues	122,120
Total Liabilities	122,120
NET POSITION	
Net Investment in Capital Assets Restricted by Legislation Unrestricted	28,750,012 642,677 50,103,994
Total Net Position	\$ 79,496,683

#### COUNTY OF REAGAN STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS FOR THE YEAR ENDED SEPTEMBER 30, 2024

	_			Program	Reven	ues
		Expenses	Charges for Services		Operating Grants and Contributions	
Primary Government:						
GOVERNMENTAL ACTIVITIES:						
General Government	\$	4,085,482	\$	769,295	\$	48,013
Roads and Bridges		2,553,361		292,888		12,408
Justice System		1,296,918		254,685		24,383
Public Safety		4,604,098		379,507		4,555
Corrections and Rehabilitation		1,111,619		9,411		-
Public Health and Welfare		108,749		-		41,279
Culture and Recreation		823,840		38,203	_	-
TOTAL PRIMARY GOVERNMENT	\$	14,584,067	\$	1,743,989	\$	130,638

General Revenues:

Taxes:

Property Taxes General Sales and Use Taxes Miscellaneous Revenue Investment Earnings

Total General Revenues

Change in Net Position Net Position - Beginning Adjustments and Restatements Net Position - Ending

	Chan	ges in Net Positi
Capital	Prin	nary Governmen
Grants and	(	Governmental
Contributions		
5 _	\$	(3,268,174)
285,139		(1,962,926)
-		(1,017,850)
624,218		(3,595,818)
-		(1,102,208)
-		(67,470)
-		(785,637)
§ 909,357		(11,800,083)

Net (Expense) Revenue and

12,069,893
4,836,110
650,910
 2,674,564
 20,231,477
8,431,394
70,645,330
 419,959
\$ 79,496,683

# COUNTY OF REAGAN BALANCE SHEET - MODIFIED CASH BASIS GOVERNMENTAL FUNDS SEPTEMBER 30, 2024

	Road ar General Bridge Fund Fund			CSLFRF Fund		
ASSETS						
Cash and Cash Equivalents Due from State	\$ 47,067,786	\$	2,603,293 285,149	\$	123,821	
Total Assets	\$ 47,067,786	\$	2,888,442	\$	123,821	
LIABILITIES						
Unearned Revenues	\$ -	\$	-	\$	122,120	
Total Liabilities	 -		-		122,120	
FUND BALANCES						
Restricted Fund Balance:						
Restricted by Legislation Committed Fund Balance:	-		-		-	
Committed for Roads and Bridges	-		2,888,442		-	
Committed for Airport	-		-		-	
Committed for Special Programs	-		-		1,701	
Unassigned Fund Balance	 47,067,786		-		-	
Total Fund Balances	 47,067,786	·	2,888,442		1,701	
Total Liabilities and Fund Balances	\$ 47,067,786	\$	2,888,442	\$	123,821	

Other	Total Governmental				
Funds		Funds			
\$ 765,929	\$	50,560,829			
 22,813		307,962			
\$ 788,742	\$	50,868,791			
\$ -	\$	122,120			
 -		122,120			
642,677		642,677			
-		2,888,442			
73,951		73,951			
72,114		73,815			
 -		47,067,786			
 788,742		50,746,671			
\$ 788,742	\$	50,868,791			

# COUNTY OF REAGAN RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION - MODIFIED CASH BASIS SEPTEMBER 30, 2024

Total Fund Balances - Governmental Funds	\$ 50,746,671
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. The net effect of this adjustment is to increase (decrease) net position.	26,499,863
Current year capital outlays are expenditures in the fund financial statements, but they should be shown as increases in capital assets in the government-wide financial statements. The net effect of this adjustment is to increase (decrease) net position.	4,485,271
Depreciation expense increases accumulated depreciation. The net effect of the current year's depreciation is to decrease net position.	(2,235,122)
Net Position of Governmental Activities	\$ 79,496,683

# COUNTY OF REAGAN STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -MODIFIED CASH BASIS - GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

		General Fund	Road and Bridge Fund	CSLFRF Fund
REVENUES:				
Taxes:				
Property Taxes	\$	10,965,314	\$ 1,104,579	\$ -
General Sales and Use Taxes		4,836,110	-	-
Fees and Fines Intergovernmental		677,380 829,559	265,465 285,139	- 356,085
Investment Earnings		2,408,737	265,102	723
Miscellaneous		527.811	28.282	-
Total Revenues		20,244,911	 1,948,567	 356,808
EXPENDITURES:				
Current:				
General Government Roads and Bridges		3.071.141	297.087 4,396,695	356.085
Justice System		1,293,055	-	-
Public Safety		5,102,862	-	-
Corrections and Rehabilitation		945,277	-	-
Public Health and Welfare		103,412	-	-
Culture and Recreation		807,847	 -	 -
Total Expenditures		11,323,594	 4,693,782	 356,085
Excess (Deficiency) of Revenues Over (Under) Expenditures		8,921,317	 (2,745,215)	 723
OTHER FINANCING SOURCES (USES):				
Transfers In		-	350.000	-
Transfers Out (Use)		(422,120)	 -	 -
Total Other Financing Sources (Uses)		(422,120)	 350,000	 -
Net Change in Fund Balances		8,499,197	(2,395,215)	723
Fund Balance - October 1 (Beginning)		38,568,589	5,571,657	978
Adjustments and Restatements	_	-	 (288,000)	 -
Fund Balance - September 30 (Ending)	\$	47,067,786	\$ 2,888,442	\$ 1,701

Other Funds	Total Governmental Funds
\$ 302,468 39,775 2 28.853 371,098	\$ 12.069.893 4.836.110 1.245.313 1.510.558 2.674.564 584.946 22,921,384
278.201 31,000 3.863 25,812 5,337 22,465 366,678	4.002.514 4.427.695 1.296.918 5.128.674 945.277 108.749 830.312 16,740,139
4,420	6,181,245
72.120	422.120 (422.120)
72,120 76,540 712,202	- 6,181,245 44,853,426 (288,000)
\$ 788,742	\$ 50,746,671

# COUNTY OF REAGAN RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, & CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS FOR THE YEAR ENDED SEPTEMBER 30, 2024

Total Net Change in Fund Balances - Governmental Funds	\$ 6,181,245
Current year capital outlays are expenditures in the fund financial statements, but they should be shown as increases in capital assets in the government-wide financial statements. The net effect of this adjustment is to increase (decrease) net position.	4,485,271
Depreciation is not recognized as an expense in governmental funds. The net effect of this adjustment is to decrease net position.	(2,235,122)
Change in Net Position of Governmental Activities	\$ 8,431,394

# COUNTY OF REAGAN STATEMENT OF FIDUCIARY NET POSITION - MODIFIED CASH BASIS FIDUCIARY FUNDS SEPTEMBER 30, 2024

	Custodial Funds
ASSETS	
Cash and Cash Equivalents	\$ 1,380,875
Total Assets	1,380,875
LIABILITIES	
Due to State	181,141
Due to Others	47,451
Total Liabilities	228,592
NET POSITION	
Restricted for Custodial Purposes	1,152,283
Total Net Position	\$ 1,152,283

# COUNTY OF REAGAN STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS FIDUCIARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Custodial Funds	
ADDITIONS:		
Property Taxes	\$ 100,793,086	
Fees and Fines	1,939,183	
Investment Earnings	347	
Royalties	110,451	
Lease Revenue	20,000	
Bond and Registry Receipts	998,225	
Total Additions	103,861,292	
DEDUCTIONS:		
Property Taxes Remitted to Entities	100,685,405	
State and County Fees and Fines	1,851,325	
Remitted School Land Funds to School District	173,904	
Bond and Registry Disbursements	6,000	
Attorney Collection Fees	137,021	
Remitted Interest to County	114	
Corrections and Rehabilitation	56,590	
Other Operating Costs	11,460	
Total Deductions	102,921,819	
Net Change in Fiduciary Net Position	939,473	
Total Net Position - October 1 (Beginning)	212,810	
Total Net Position - September 30 (Ending)	\$ 1,152,283	

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County of Reagan, Texas, prepares its basic financial statements on the modified cash basis of accounting which is a basis of accounting principles generally accepted in the United States of America.

#### A. Reporting Entity

The County of Reagan, Texas, was organized by an Act of the Texas Legislature in 1903. The County is governed by the Commissioners' Court, a five-member group consisting of an elected County Judge and four County Commissioners elected from individual precincts. Services provided by the County include public transportation through roads and bridges, judicial, public safety, corrections and rehabilitation, public health and welfare, and culture and recreation, as well as general administrative and support services. There are no component units included within the reporting entity.

#### **B.** Government-Wide and Fund Financial Statements

The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities include programs supported primarily by taxes, grants, and other intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges for services - payments from parties that purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment of the County and (2) grants and contributions - payments from organizations outside the County that are restricted to meeting the operational or capital requirements of a particular function or segment of the County. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

All interfund transactions between governmental funds are eliminated in the government-wide financial statements. Interfund activities between governmental funds and fiduciary funds remain as interfund receivables and payables on the government-wide statement of net position.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other funds.

### C. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe how transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus applied.

#### **Measurement Focus**

The government-wide financial statements are presented using the economic resources measurement focus within the limitations of the modified cash basis of accounting, as are the fiduciary fund financial statements.

The fund financial statements are reported using the current financial resources measurement focus as applied to the modified cash basis of accounting.

Governmental funds utilize a current financial resources measurement focus. Current financial assets and liabilities are generally the only items included on their balance sheets. The operating statements present sources and uses of available spendable financial resources during a given period. Fund balance is used to measure available spendable financial resources at the end of the period.

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

## C. Measurement Focus and Basis of Accounting - Continued

#### **Basis of Accounting**

The government-wide financial statements and the fund financial statements are presented using the modified cash basis of accounting. This basis of accounting recognizes assets, liabilities, net position, fund equity, revenues, expenditures, and expenses when they result from cash transactions with a provision for depreciation in the government-wide financial statements. The modified cash basis of accounting is a basis of accounting other than accounting principles generally accepted in the United States of America.

The use of the modified cash basis of accounting results in certain assets and their related revenues (such as accounts receivable and revenues for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable, expenses for goods or services received but not yet paid, and accrued expenses and liabilities) not being recorded in these financial statements.

The government reports the following major governmental funds:

General Fund - This Fund is the general operating fund of the County. It is used to account for all revenues except those required to be accounted for in other funds.

Road and Bridge Fund - This Fund is a special revenue fund and is used to account for the road and bridge precincts.

Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) Fund - This Fund is a special revenue fund and is used to account for funds provided to address needs related to the Coronavirus pandemic.

Additionally, the government reports the following fund types:

Special Revenue Funds - These Funds account for resources restricted to, or committed for, specific purposes by the County or a grantor in a special revenue fund. Most federal and some state financial assistance is accounted for in a special revenue fund.

Fiduciary Funds - These Funds account for assets held by the County in a custodial capacity or resources held for the benefit of parties outside the government. Fiduciary Funds are not reflected in the government-wide financial statements because the resources of those Funds are not available to support the County's own programs.

The County has the following Fiduciary Funds:

Custodial Funds - These Funds are used to account for assets which are held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments, or other County funds.

#### D. Interfund Receivables and Payables

Activity between individual funds may result in amounts owed between funds which are classified as Due To and From Other Funds. Other than amounts due to or from fiduciary funds these balances are eliminated in the statement of net position.

#### E. Capital Assets

In the government-wide financial statements, capital assets arising from modified cash basis transactions are reported in the statement of net position. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed.

# I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

## E. Capital Assets - Continued

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and Improvements	20-30
Machinery and Equipment	5-10
Infrastructure	30

In the fund financial statements, capital assets arising from modified cash basis transactions acquired for use in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

### F. Compensated Absences

County employees are entitled to vacation and sick leave based on their length of employment. Vacation leave can be accumulated for a maximum of two years. Employees are paid for any unused vacation leave up to a maximum of two years upon separation from service. Sick leave can be accumulated and carried forward indefinitely. Employees are not paid for unused sick leave upon separation from service.

#### G. Net Position on the Statement of Net Position

Net position on the statement of net position includes the following:

Net Investment in Capital Assets - This component of net position represents the difference between capital assets net of accumulated depreciation.

Restricted by Legislation - This component of net position represents the difference between assets and liabilities of certain Special Revenue Funds that consists of assets with constraints placed on their use by state legislation.

Unrestricted - This is the difference between assets and liabilities that is not reported as Net Investment in Capital Assets or Restricted by Legislation.

#### H. Fund Balances/Equity

In the fund financial statements, governmental funds report the following classifications of fund balance:

Restricted - Amounts that can be spent only for specific purposes because usage restraints have been imposed by external sources such as creditors (through a debt covenant), grantors, contributors, or laws or regulations of other governments.

Committed - Amounts that can be used only for specific purposes determined by a formal action of the Commissioners' Court, the County's highest level of decision-making authority. Commitments may be modified or rescinded only through formal action by the Commissioners' Court.

Unassigned - Amounts that have not been assigned to other funds or restricted, committed, or assigned to a specific purpose within the General Fund.

# I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

## H. Fund Balances/Equity - Continued

The details of the fund balances are included in the governmental funds balance sheet.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Commissioners' Court has provided otherwise in its commitment or assignment actions.

Restricted net position for custodial purposes represents the net position available in the custodial funds for distribution to individuals, private organizations, and other governments.

## I. Implementation of New Accounting Standard

The County implemented the provisions of GASB Statement No. 100, *Accounting Changes and Error Corrections-an amendment of GASB Statement No. 62*. This Statement establishes accounting and financial reporting requirements for (a) accounting changes and (b) the correction of an error in previously issued financial statements (error correction). The County determined there was no impact upon its financial position, results of operations, or cash flows upon adoption.

### J. Property Tax Revenues

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all property located in the County in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 1 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed.

Property taxes are recognized as revenues when they are collected.

# K. Interfund Transfers

Permanent relocations of resources between funds of the reporting entity are classified as interfund transfers. For purposes of the statement of activities, all interfund transfers between individual governmental funds have been eliminated.

# II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. Budget

The County prepares and adopts a budget for governmental funds prior to the beginning of each fiscal year. The County holds public meetings for the purpose of obtaining comments from citizens prior to adopting the budget. Once a budget is approved, it can be amended only by approval of a majority of the members of the Commissioners' Court. The budget was amended during the year.

Budgets for the General Fund and Special Revenue Funds are adopted on a modified cash basis and cover a one-year period. Appropriations lapse at year end.

# **III. DETAIL NOTES ON ALL ACTIVITIES AND FUNDS**

#### A. Deposits and Investments

The Public Funds Investment Act (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports, and establishment of appropriate policies. Among other things, it requires the County to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, and (9) bid solicitation preferences for certificates of deposit. Statutes authorize the County to invest in (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas, (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers' acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, and (10) common trust funds. The Act also requires the County to have independent auditors perform test procedures related to investment practices as provided by the Act. The County is in substantial compliance with the requirements of the Act and with local policies.

In compliance with the Public Funds Investment Act, the County has adopted a deposit and investment policy.

Custodial Credit Risk - Deposits: In the case of deposits, this is the risk that in the event of a bank failure, the County's deposits and investments in certificates of deposit may not be returned to it. The County's policy does not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits and investments, other than the following: The State of Texas requires that a financial institution secure deposits and investments made by state and local governments by pledging securities in excess of the highest cash balance of the government. The County is not exposed to custodial credit risk for its deposits since they are covered by depository insurance and pledged securities held by a third party in the County's name.

Concentration of Credit Risk: The investment policy of the County contains no limitations on the amount that can be invested in any one issuer. Investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent five percent or more of the total entity investments represent a concentration risk. The County is not exposed to this risk as described in the preceding paragraph.

Credit Risk: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At September 30, 2024, the County was not significantly exposed to credit risk.

Interest Rate Risk: Not applicable

Foreign Currency Risk: Not applicable

At September 30, 2024, the County's investments with respective maturities and credit ratings consisted of the following:

			Weighted	
			Average	Credit
	Fair Value	Percent	Maturity	Rating
Public Funds Investment Pools				
TexPool	\$ 49,000,000	100%	26 Days	AAAm

#### III. DETAIL NOTES ON ALL ACTIVITIES AND FUNDS - Continued

### A. Deposits and Investments - Continued

#### Public Funds Investment Pools

Public funds investment pools in Texas ("Pools") are established under the authority of the Interlocal Cooperation Act, Chapter 791 of the Texas Government Code, and are subject to the provisions of the Public Funds Investment Act, Chapter 2256 of the Texas Government Code. In addition to other provisions of the Act designed to promote liquidity and safety of principal, the Act requires Pools to: 1) have an advisory board composed of participants in the Pool and other persons who do not have a business relationship with the Pool and are qualified to advise the Pool; 2) maintain a continuous rating of no lower than AAA or AAAm or an equivalent rating by at least one nationally recognized rating service; and 3) maintain the market value of its underlying investment portfolio within one half of one percent of the value of its shares.

The District's investment in Pools is reported at an amount determined by the fair value per share of the Pool's underlying portfolio, unless the Pool is 2a7-like, in which case they are reported at share value. A 2a7-like pool is one which is not registered with the Securities and Exchange Commission as an investment company, but nevertheless has a policy that it will, and does, operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940.

#### **B.** Interfund Transfers

Interfund transfers consist of the following:

Transfers From	Transfers To	Amount	Purpose
General Fund General Fund	Major Governmental Funds Nonmajor Governmental Funds	\$ 350,000 72,120	Current Operations Current Operations
Total		\$ 422,120	

## C. Due from Other Governments

The County participates in various state programs from which it receives grant funds for maintenance, infrastructure and equipment. Amounts due from the State for these programs are summarized as follows:

	Special Revenue Funds	
County Transportation Infrastructure Fund Routine Airport Maintenance Program	\$ 285,149 22,813	
Total	\$ 307,962	

# III. DETAIL NOTES ON ALL ACTIVITIES AND FUNDS - Continued

# **D.** Capital Assets

Capital asset activity for the year ended September 30, 2024, was as follows:

Deletions A		
	Adjustments	Balance
0 \$	0	\$ 160,667
(46,417)	0	9,478,215
(558,501)	0	10,371,687
0	0	30,662,418
0	0	7,140
(604,918) \$	0	\$ 50,680,127
11,078 \$	0	\$ (6,472,489)
433,917	71,900	(7,237,916)
0	636,059	(8,219,710)
444,995 \$	707,959	\$ (21,930,115)
(159,923) \$	707,959	\$ 28,750,012
()	0 \$ (46,417) 558,501) 0 0 604,918) \$ 11,078 \$ 433,917 0 444,995 \$	$\begin{array}{c cccccc} 0 & \$ & 0 \\ (46,417) & 0 \\ 558,501) & 0 \\ 0 & 0 \\ \hline 0 & 0 \\ \hline 0 & 0 \\ \hline 604,918) & \$ & 0 \\ \hline 11,078 & \$ & 0 \\ 433,917 & 71,900 \\ \hline 0 & 636,059 \\ \hline 444,995 & \$ & 707,959 \\ \hline \end{array}$

Depreciation expense was charged to governmental activities programs as follows:

General Government	\$ 168,383
Roads and Bridges	1,415,158
Public Safety	360,953
Corrections and Rehabilitation	166,342
Culture and Recreation	124,286
Total	\$ 2,235,122

## III. DETAIL NOTES ON ALL ACTIVITIES AND FUNDS - Continued

## E. Unearned Revenue

Unearned revenue at year end consisted of the following:

	Special
	Revenue
	Funds
CSLFRF Fund	\$ 122,120

#### **IV. OTHER INFORMATION**

#### A. Defined Benefit Pension Plan

**Plan Description** - The County provides retirement, disability, and death benefits through a nontraditional defined benefit pension plan in the statewide, Texas County & District Retirement System (TCDRS). All full-time and part-time non-temporary employees participate in the plan, regardless of the number of hours they work in a year, employees in a temporary position are not eligible for membership. The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. This report is available at www.tcdrs.org. TCDRS' CAFR may also be obtained by writing to the Texas County & District Retirement System, P.O. Box 2034, Austin, TX 78768-2034, or by calling 1-800-823-7782.

The plan provisions are adopted by the governing body of the employer within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after 8 years of service but must leave their accumulated deposits in the plan to receive any employer-financed benefit. Members who withdraw their personal deposits in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's deposits to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated deposits and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

**Funding Policy** - The employer has elected the annually determined contribution rate (Variable-Rate) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually. However, the governing body chose to contribute at an elected rate of 13.17% in both 2023 and 2024 that exceeded the actuarially determined rates of 13.03% and 13.06%, respectively, as allowed by the provisions of the TCDRS Act.

#### **IV. OTHER INFORMATION - Continued**

#### A. Defined Benefit Pension Plan - Continued

The deposit rate payable by the employee members for calendar year 2024 is 7% as adopted by the governing body of the employer. The employee deposit rate and the employer contribution rate may be changed by the governing body of the employer within the options available in the TCDRS Act.

Actuarial Assumptions - All actuarial methods and assumptions used for this GASB analysis were the same as those used in the December 31, 2023 funding valuation, except as noted below and throughout this report. Please see the County's December 31, 2023 Summary Valuation Report for further details.

Following are the key assumptions and methods used in this GASB analysis.

Valuation Timing	Actuarially determined contribution rates are calculated on a calendar year basis as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.
Actuarial Cost Method	Entry Age (Level Percent of Pay)
Amortization Method Recognition of Economic/Demographic Gains or Losses	Straight-Line Amortization Over Expected Working Life
Recognition of Assumptions Changes or Inputs	Straight-Line Amortization Over Expected Working Life
Asset Valuation Method Smoothing Period Recognition Method Corridor	5 Years Non-Asymptotic None
Inflation	2.5%
Salary Increases	4.7%
Investment Rate of Return	7.6% (Gross of Administrative Expenses)
Cost-of-Living Adjustments	Cost-of-Living Adjustments for the County are not considered to be substantively automatic under GASB 68. Therefore, no assumption for future cost-of-living adjustments is included in the GASB calculations. No assumption for future cost-of-living adjustments is included in the funding valuation.
Retirement Age	Members eligible for service retirement are assumed to retire at various rates based upon age and gender. For all eligible members ages 75 and later, retirement is assumed to occur immediately.
Turnover	New employees are assumed to replace any terminated members and have similar entry ages.
Mortality	Mortality rates for depositing members are based on 135% for males and 120% for females of the gender- distinct Pub-2010 General Employees Amount-Weighted Mortality Table. Service retirees, beneficiaries, and non-depositing members are based on 135% for males and 120% for females of the Pub-2010 General Retirees Amount-Weighted Mortality Table. Disabled retirees are based on 160% for males and 125% for females of the Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table. All of the rates are projected with 100% of the MP-2021 Ultimate scale after 2010.

## IV. OTHER INFORMATION - Continued

#### A. Defined Benefit Pension Plan - Continued

**Long-Term Expected Rate of Return** - The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2024 information for a 10-year time horizon.

Note the valuation assumption for long-term expected return is re-assessed in detail at a minimum of every four years and is set based on a long-term time horizon. The TCDRS Board of Trustees adopted the current assumption at its March 2021 meeting. The assumption for the long-term expected return is reviewed annually for continued compliance with the relevant actuarial standards of practice.

Asset Class	Benchmark	Target Allocation	Geometric Real Rate of Return (Expected Minus Inflation)
U.S. Equities	Dow Jones U.S. Total Stock Market Index	11.50%	4.75%
*			
Global Equities International Equities - Developed Markets	MSCI World (Net) Index MSCI World Ex USA (Net) Index	2.50% 5.00%	4.75% 4.75%
International Equities - Emerging Markets	MSCI Emerging Markets (Net) Index	6.00%	4.75%
Investment-Grade Bonds	Bloomberg U.S. Aggregate Bond Index	3.00%	2.35%
Strategic Credit	FTSE High-Yield Cash-Pay Index	9.00%	3.65%
Direct Lending	Morningstar LSTA US Leveraged Loan TR USD Index	16.00%	7.25%
Distressed Debt	Cambridge Associates Distressed Securities Index	4.00%	6.90%
REIT Equities	67% FTSE NAREIT All Equity REITs Index + 33% S&P Global REIT (Net) Index	2.00%	4.10%
Master Limited Partnerships	Alerian MLP Index	2.00%	5.20%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index	6.00%	5.70%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index	25.00%	7.75%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	6.00%	3.25%
Cash Equivalents	90-Day U.S. Treasury	2.00%	0.60%

# IV. OTHER INFORMATION - Continued

### A. Defined Benefit Pension Plan - Continued

**Depletion of Plan Assets/GASB Discount Rate** - The discount rate is the single rate of return that, when applied to all projected benefit payments results in an actuarial present value of projected benefit payments equal to the total of the following:

- 1. The actuarial present value of benefit payments projected to be made in future periods in which (a) the amount of the pension plan's fiduciary net position is projected to be greater than the benefit payments that are projected to be made in that period and (b) pension plan assets up to that point are expected to be invested using a strategy to achieve the long-term rate of return, calculated using the long-term expected rate of return on pension plan investments.
- 2. The actuarial present value of projected benefit payments not included in 1, calculated using the municipal bond rate.

Therefore, if plan investments in a given future year are greater than projected benefit payments in that year and are invested such that they are expected to earn the long-term rate of return, the discount rate applied to projected benefit payments in that year should be the long-term expected rate of return on plan investments. If future years exist where this is not the case, then an index rate reflecting the yield on a 20-year, tax-exempt municipal bond should be used to discount the projected benefit payments for those years.

The determination of a future date when plan investments are not sufficient to pay projected benefit payments is often referred to as a depletion date projection. A depletion date projection compares projections of the pension plan's fiduciary net position to projected benefit payments and aims to determine a future date, if one exists, when the fiduciary net position is projected to be less than projected benefit payments.

The funding requirements under the employer's funding policy and the legal requirements under the TCDRS Act are such that a depletion is not projected to occur.

Since the projected fiduciary net position is projected to be sufficient to pay projected benefit payments in all future years, the discount rate for purposes of calculating the total pension liability and net pension liability of the employer is equal to the long-term assumed rate of return on investments. This long-term assumed rate of return should be net of investment expenses, but gross of administrative expenses for GASB 68 purposes. Therefore, we have used a discount rate of 7.6%. This rate reflects the long-term assumed rate of return on assets for funding purposes of 7.5%, net of all expenses, increased by 0.1% to be gross of administrative expenses.

# IV. OTHER INFORMATION - Continued

#### A. Defined Benefit Pension Plan - Continued

**Changes in Net Pension Liability (Asset)** - The following presents the increases (decreases) in net pension liability (asset):

	Increase (Decrease)		
	<b>Total Pension</b>	Fiduciary	Net Pension
	Liability	Net Position	Liability (Asset)
Changes in Net Pension Liability (Asset)	(a)	(b)	(a) - (b)
Balance as of December 31, 2022	\$ 26,357,457	\$ 24,800,955	\$ 1,556,502
Changes for the Year:			
Service Cost	\$ 780,275	\$ 0	\$ 780,275
Interest on Total Pension Liability	2,026,679	0	2,026,679
Effect of Plan Changes	0	0	0
Effect of Economic/Demographic Gains or Losses	340,434	0	340,434
Effect of Assumptions Changes or Inputs	0	0	0
Refund of Contributions	(7,105)	(7,105)	0
Benefit Payments	(952,271)	(952,271)	0
Administrative Expenses	0	(14,448)	14,448
Member Contributions	0	381,201	(381,201)
Net Investment Income	0	2,727,027	(2,727,027)
Employer Contributions	0	717,202	(717,202)
Other	0	16,908	(16,908)
Net Changes	\$ 2,188,012	\$ 2,868,514	\$ (680,502)
Balance as of December 31, 2023	\$ 28,545,469	\$ 27,669,469	\$ 876,000

**Sensitivity Analysis** - The following presents the net pension liability (asset) of the County, calculated using the discount rate of 7.6%, as well as what the County's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.6%) or 1 percentage point higher (8.6%) than the current rate.

	1% Decrease	Current	1% Increase
	in Discount	Discount	in Discount
	Rate (6.6%)	Rate (7.6%)	Rate (8.6%)
Total Pension Liability	\$ 32,583,812	\$ 28,545,469	\$ 25,193,900
Fiduciary Net Position	27,669,469	27,669,469	27,669,469
Net Pension Liability (Asset)	\$ 4,914,343	\$ 876,000	\$ (2,475,569)

## IV. OTHER INFORMATION - Continued

#### A. Defined Benefit Pension Plan - Continued

Pension Expense (Income) - The following presents the components of pension expense (income):

	January 1, 2023 to
Pension Expense (Income)	December 31, 2023
Service Cost	\$ 780,275
Interest on Total Pension Liability	2,026,679
Effect of Plan Changes	0
Administrative Expenses	14,448
Member Contributions	(381,201)
Expected Investment Return Net of Investment Expenses	(1,890,151)
Recognition of Deferred Inflows/Outflows of Resources:	
Recognition of Economic/Demographic Gains or Losses	(92,658)
Recognition of Assumption Changes or Inputs	279,146
Recognition of Investment Gains or Losses	(428,463)
Other	(16,908)
Total Pension Expense (Income)	\$ 291,167

**Deferred Outflows/Deferred Inflows of Resources**-As of September 30, 2024, the deferred outflows and inflows of resources are as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 295,202	\$ 451,790
Changes in Assumptions	279,148	-
Net Differences Between Projected and Actual Earnings	141,962	-
Contributions Made Subsequent to Measurement Date	717,202	
Totals	\$ 1,433,514	\$ 451,790

#### IV. OTHER INFORMATION - Continued

#### A. Defined Benefit Pension Plan - Continued

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

Year	Pension
Ending	Expense
September 30,	Amount
2024 2025 2026 2027 2028 Thereafter	\$ 34,039 (142,612) 472,385 (99,290) 0

The net pension liability/(asset), deferred resource outflows, and deferred resource inflows related to the pension liability/(asset) are reported in the notes to the financial statements. Due to the County's reporting on the OCBOA - modified cash basis, these items are not reflected in the financial statements.

#### **B.** Self-Insurance

The County has entered into an interlocal participation agreement with the West Texas Rural Counties Association Insurance Pool (the Pool). The Pool is an unincorporated association of counties and other political subdivisions of the State of Texas that was created to provide assistance in financing each member's risk of loss pursuant to the provisions of Article 715c, Texas Revised Civil Statutes Annotated, and Chapter 172 of the Local Government Code. The Pool provides for the self-insurance of certain defined risks jointly among the Pool members. The County's participation in the Pool is on a nonassessable basis. The County has no joint and several liability other than the maximum annual contribution required to be paid to the Pool. The Pool is required to provide stop-loss coverage and/or maintain reserves to ensure that the participation of the County is maintained on a nonassessable basis at all times. The County made contributions to the Pool for the coverage selected based upon rates established by the Pool's Board of Trustees. Contributions are adjusted annually based upon the County's loss experience. The Pool may impose a surcharge on the County as a condition of continued participation in the Pool when the County has a higher loss experience than identified in the underwriting standards. The County's participation in the Pool consists of the Risk Management Pool which provides coverage for property damage, general liability, law enforcement liability, automobile liability and physical damage, public officials' liability, mobile equipment coverage, workers' compensation, blanket surety bond coverage, and airport coverage.

#### COUNTY OF REAGAN Notes to the Financial Statements - Continued September 30, 2024

#### IV. OTHER INFORMATION - Continued

#### C. Tax Abatements

The County has entered into a contractual agreement with a property owner in which the County has agreed to reduce the amount of ad valorem taxes payable on certain improvements constructed after the date the agreement was reached in accordance with Chapter 312 of the State of Texas Tax Code. The terms of the agreement are limited by the guidelines and criteria established by the County Commissioners. As required by section 312.205 of the Texas Tax Code, if the Owner default remains after all applicable notice and cure periods outlined in the Agreement, the County shall be entitled to cancel the Agreement and recover the property tax revenue abated under the Agreement through the cancellation date, less all payments made by the Owner to the County under the Agreement. At September 30, 2024, the County had established an abatement agreement with the following property owner:

Property Owner	Date of Abatement Agreement	First Year of Abatement	Final Year of Abatement	 2023 Appraised Values	Т	2023 Taxable Values		2023 Abated Values		2023 Taxes Levied	2023 Taxes Abated	
Santa Rita Wind Energy, LLC	2/22/2016	2018	2027	\$ 177,063,060	\$	0	\$	177,063,060	\$	0	\$	235,205

#### D. Adjustments to Net Position/Fund Balances

The financial statements reflect changes within the financial reporting entity described below, which resulted in adjustments to beginning fund balance and net position as follows:

	September 30, 2023 as Previously Reported	1 1101	Year ion (A)	1110	r Year etion (B)	September 30, 20 as Restated	23
Government-Wide							
Governmental Activities	\$ 70,645,330	\$ 707,959 \$ (28			8,000)	\$ 71,065,289	=
Governmental Funds							
Major Funds							
General Fund	\$ 38,568,589	\$	0	\$	0	\$ 38,568,589	
Road and Bridge Fund	5,571,657		0	(28	8,000)	5,283,657	
CSLFRF Fund	978		0		0	978	
Nonmajor Funds	712,202		0		0	712,202	-
Total Governmental Funds	\$ 44,853,426	\$	0	\$ (28	8,000)	\$ 44,565,426	-

(A) Correction to depreciable lives.

(B) Correction to grant receivable.

#### E. Subsequent Events

The County's management has evaluated subsequent events through February 28, 2025, the date which the financial statements were available for issue.

Supplementary Information

#### COUNTY OF REAGAN SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -MODIFIED CASH BASIS - BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Budgeted A	Amou	ints		Actual Amounts	Variance With Final Budget Positive or		
	Original		Final			(Negative)		
REVENUES:								
Taxes:								
Property Taxes	\$ 11,161,002	\$	11,161,002	\$	10,965,314	\$	(195,688)	
General Sales and Use Taxes	2,000,000		2,000,000		4,836,110		2,836,110	
Fees and Fines	538,531		538,531		677,380		138,849	
Intergovernmental	630,540		871,931		829,559		(42,372)	
Investment Earnings	100,000		100,000		2,408,737		2,308,737	
Miscellaneous	436,000		457,200		527,811		70,611	
Total Revenues	 14,866,073		15,128,664		20,244,911		5,116,247	
EXPENDITURES:								
Current:								
General Government	4,761,270		4,624,262		3,071,141		1,553,121	
Justice System	1,591,555		1,617,712		1,293,055		324,657	
Public Safety	5,547,491		5,893,710		5,102,862		790,848	
Corrections and Rehabilitation	1,090,825		1,090,825		945,277		145,548	
Public Health and Welfare	122,000		125,100		103,412		21,688	
Culture and Recreation	 1,003,467		1,027,590		807,847		219,743	
Total Expenditures	 14,116,608		14,379,199		11,323,594		3,055,605	
Excess (Deficiency) of Revenues Over (Under) Expenditures	 749,465		749,465		8,921,317		8,171,852	
OTHER FINANCING SOURCES (USES):								
Transfers Out (Use)	 (3,685,865)		(3,685,865)		(422,120)		3,263,745	
Total Other Financing Sources (Uses)	 (3,685,865)		(3,685,865)		(422,120)		3,263,745	
Net Change in Fund Balances	(2,936,400)		(2,936,400)		8,499,197		11,435,597	
Fund Balance - October 1 (Beginning)	 38,568,589		38,568,589		38,568,589		-	
Fund Balance - September 30 (Ending)	\$ 35,632,189	\$	35,632,189	\$	47,067,786	\$	11,435,597	

## COUNTY OF REAGAN STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE MODIFIED CASH BASIS - BUDGET AND ACTUAL - ROAD AND BRIDGE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2024

		Budgeted Amounts			1	Actual Amounts	Variance With Final Budget Positive or		
	0	riginal	Final				(Negative)		
REVENUES:									
Property Taxes	\$	1,124,876	\$	1,124,876	\$	1,104,579	\$	(20,297)	
Fees and Fines		190,000		190,000		265,465		75,465	
Intergovernmental		1,500,000		1,500,000		285,139		(1,214,861)	
Investment Earnings		6,000		6,000		265,102		259,102	
Miscellaneous		30,000	30,000			28,282		(1,718)	
Total Revenues		2,850,876		2,850,876		1,948,567		(902,309)	
EXPENDITURES: Current:									
General Government		304,960		304,960		297,087		7,873	
Roads and Bridges		5,891,781		5,891,781		4,396,695		1,495,086	
Total Expenditures		6,196,741		6,196,741		4,693,782		1,502,959	
Excess (Deficiency) of Revenues Over (Under) Expenditures		(3,345,865)		(3,345,865)		(2,745,215)		600,650	
OTHER FINANCING SOURCES (USES):									
Transfers In		3,345,865		3,345,865		350,000		(2,995,865)	
Total Other Financing Sources (Uses)		3,345,865		3,345,865		350,000		(2,995,865)	
Change in Fund Balance		-		-		(2,395,215)		(2,395,215)	
Fund Balance - October 1 (Beginning)		5,571,657		5,571,657		5,571,657		-	
Adjustments and Restatements		-		-		(288,000)		(288,000)	
Fund Balance - September 30 (Ending)	\$	5,571,657	\$	5,571,657	\$	2,888,442	\$	(2,683,215)	

# COUNTY OF REAGAN SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

## TEXAS COUNTY & DISTRICT RETIREMENT SYSTEM

#### FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Pl	FY 2024 an Year 2023	Pl	FY 2023 an Year 2022	Pl	FY 2022 an Year 2021
A. Total Pension Liability						
Service Cost	\$	780,275	\$	863,620	\$	860,647
Interest (on the Total Pension Liability)		2,026,679		1,943,283		1,805,699
Changes of Benefit Terms		-		-		-
Difference Between Expected and Actual Experience		340,434		(684,053)		38,368
Changes of Assumptions		-		-		6,245
Benefit Payments, Including Refunds of Employee Contributions		(959,376)		(925,624)		(882,405)
Net Change in Total Pension Liability	\$	2,188,012	\$	1,197,226	\$	1,828,554
Total Pension Liability - Beginning		26,357,457		25,160,231		23,331,677
Total Pension Liability - Ending	\$	28,545,469	\$	26,357,457	\$	25,160,231
B. Total Fiduciary Net Position						
Contributions - Employer	\$	717,202	\$	718,965	\$	672,280
Contributions - Employee		381,201		356,680		357,325
Net Investment Income		2,727,027		(1,546,881)		4,701,027
Benefit Payments, Including Refunds of Employee Contributions		(959,376)		(925,624)		(882,405)
Administrative Expense		(14,448)		(14,533)		(14,157)
Other		16,908		42,991		10,043
Net Change in Plan Fiduciary Net Position	\$	2,868,514	\$	(1,368,402)	\$	4,844,113
Plan Fiduciary Net Position - Beginning		24,800,955		26,169,357		21,325,244
Plan Fiduciary Net Position - Ending	\$	27,669,469	\$	24,800,955	\$	26,169,357
C. Net Pension Liability (Asset)	\$	876,000	\$	1,556,502	\$	(1,009,126)
D. Plan Fiduciary Net Position as a Percentage of Total Pension Liability		96.93%		94.09%		104.01%
E. Covered Payroll	\$	5,445,728	\$	5,095,430	\$	5,125,060
F. Net Pension Liability (Asset) as a Percentage of Covered Payroll		16.09%		30.55%		(19.69%)

Note: GASB Codification, Vol. 2, P20.146 requires that the data in this schedule be presented for the time period covered by the measurement date rather than the governmental entity's current fiscal year.

Pl	FY 2021 an Year 2020		FY 2020 Plan Year 2019		FY 2019 Plan Year 2018	_	FY 2018 Plan Year 2017		FY 2017 Plan Year 2016		FY 2016 Plan Year 2015		FY 20 Plan Yea	
\$	815,367	\$	740,109	\$	679,337	\$	661,620	\$	677,217	\$	576,164	9	S -	492,457
	1,691,617		1,559,295		1,444,851		1,338,363		1,217,401		1,124,834		1,	030,281
	-		-		-		-		-		(113,165)			-
	(206,791)		79,593		(32,614)		(60,818)		(135,954)		(84,725)			106,097
	1,387,926		-		-		29,063		-		147,072			-
	(834,220)		(807,611)		(673,905)		(668,742)		(523,895)		(556,085)		(4	483,687)
\$	2,853,899	\$	1,571,386	\$	1,417,669	\$	1,299,486	\$	1,234,769	\$	1,094,095	5	<u> </u>	145,148
	20,477,778		18,906,392		17,488,723		16,189,237		14,954,468		13,860,373		12,	715,225
\$	23,331,677	\$	20,477,778	\$	18,906,392	\$	5 17,488,723	\$	16,189,237	\$	14,954,468	9	5 13,	860,373
\$	676,109	\$	618,799	\$	597,574	\$	560.872	\$	581,591	\$	562,674	9	5	510,038
	359,360	Ψ	339,467	Ŷ	320,293	Ψ	307,207	Ψ	307,255	Ψ	283,565	4		241,888
	1,979,017		2,681,175		(302,628)		2,066,181		950,364		(64,233)		,	786,890
	(834,220)		(807,611)		(673,905)		(668,742)		(523,895)		(556,085)		(4	483,687)
	(15,604)		(14,594)		(13,116)		(10,900)		(10,328)		(9,151)			(9,286)
	7,853		7,826		8,915		2,569		9,247		25,975			21,152
\$	2,172,515	\$	2,825,062	\$	(62,867)	\$	2,257,187	\$	1,314,234	\$	242,745	5	<u> </u>	066,995
	19,152,729		16,327,667		16,390,534		14,133,346		12,819,112		12,576,367		11,	509,372
\$	21,325,244	\$	19,152,729	\$	16,327,667	\$	6 16,390,533	\$	14,133,346	\$	12,819,112	9	5 12,	576,367
\$	2,006,433	\$	1,325,049	\$	2,578,725	\$	5 1,098,190	\$	2,055,891	\$	2,135,356	9	S 1,	284,006
	91.40%		93.53%		86.36%		93.72%		87.30%		85.72%			90.74%
\$	5,133,713	\$	4,849,530	\$	4,575,607	\$	4,388,674	\$	4,389,359	\$	4,050,923	9	6 3,·	455,542
	39.08%		27.32%		56.36%		25.02%		46.84%		52.71%			37.16%

## COUNTY OF REAGAN SCHEDULE OF CONTRIBUTIONS TEXAS COUNTY & DISTRICT RETIREMENT SYSTEM

#### FOR THE FISCAL YEAR 2024

	 2024	2023	2022
Actuarially Determined Contribution	\$ 803,293 \$	694,314 \$	696,501
Contributions in Relation to the Actuarially Determined Contributions	(810,524)	(699,784)	(698,914)
Contribution Deficiency (Excess)	\$ (7,231) \$	(5,470) \$	(2,413)
Covered Employee Payroll	\$ 6,154,325 \$	5,219,778 \$	5,037,901
Contributions as a Percentage of Covered Employee Payroll	13.17%	13.41%	13.87%

Note: GASB Codification, Vol. 2, P20.146 requires that the data in this schedule be presented as of the governmental entity's respective fiscal years as opposed to the time periods covered by the measurement dates ending December 31 for the respective fiscal years.

 2021	2020	2019	2018	2017	2016	2015
\$ 666,132 \$	669,958	\$ 609,513	\$ 585,600 \$	\$ 565,113	\$ 582,518	\$ 561,052
(673,419)	(669,958)	(609,513)	(585,600)	(565,113)	(582,518)	(561,052)
\$ (7,287) \$	-	\$	\$	\$-	\$	\$-
\$ 5,113,280 \$	5,126,567	\$ 4,749,246	\$ 4,507,560 \$	\$ 4,381,561	\$ 4,345,548	\$ 3,977,936
13.17%	13.07%	12.83%	12.99%	12.90%	13.40%	14.10%

## COUNTY OF REAGAN Notes to the Supplementary Information September 30, 2024

### Note A - <u>Net Pension Liability</u>

Following are the key assumptions and methods used in this GASB analysis:

Valuation Date	Actuarially determined contribution rates are calculated on a calendar year basis as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.
Actuarial Cost Method	Entry Age (Level Percent of Pay)
Amortization Method	Level Percent of Payroll, Closed
Remaining Amortization Period	0.0 Years (Based on Contribution Rate Calculated in December 31, 2023 Valuation)
Asset Valuation Method	5-Year Smoothed Market
Inflation	2.5%
Salary Increases	Varies by Age and Service - 4.7% Average Over Career Including Inflation
Investment Rate of Return	7.5%, Net of Administrative and Investment Expenses, Including Inflation
Retirement Age	
	Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.
Mortality	135% for males and 120% for females of the Pub-2010 General Retirees Table, both projected with 100% of the MP-2021 Ultimate scale for 2010
Changes in Assumptions and Methods Reflected in the Schedule of Employer	2023: No changes were reflected
Changes in Plan Provisions Reflected in the Schedule of Employer Contributions	2023: No changes in plan provisions were reflected in the Schedule

COMPLIANCE AND INTERNAL CONTROLS SECTION



A Limited Liability Partnership

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#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable County Judge and Commissioners' Court County of Reagan P.O. Box 100 Big Lake, TX 76932-0100

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the County of Reagan, Texas, as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated February 28, 2025.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County of Reagan's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County of Reagan's internal control. Accordingly, we do not express an opinion on the effectiveness of the County of Reagan's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County of Reagan's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The Honorable County Judge and Commissioners' Court Page 2

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Eckert & Company, LLP

February 28, 2025